D8 SPECIAL BRANCH. S.M.P ORGANISATION DUTIES

1938-5

D 8

D-1-8

SHANGHAI MUNICIPAL POLICE
S. B. REGISTRY.
No. D 8/6
Date June 6 1935

C/Commissioner of Police.

Sir,

Proposed Changes in Special Branch

In order to relieve congestion in the offices of the Special Branch in the new building, it will be necessary to transfer the Boarding-House Section to the office originally intended for Film Censorship and to divide the staff of the latter section between the Translators' Bureau and the Registry in both of which offices there is some vacant space.

The Boarding-House Section will then be on the 3rd floor and the Indian Section on the 2nd floor. I propose subject to your approval, to place these two sections under the same officer.

This arrangement will increase the efficiency of S. 2 as the section specially intended for dealing with Communist matters, and will not interfere with the efficiency of the Boarding-House Section or its usefulness to D.C. (Crime) and the Special Branch.

The efficiency of S. 2 will be increased by relieving the officer in charge of S. 2 of miscellaneous duties not strictly within his province, such as inquiries regarding applications for licences, locating of people lost, checking records of applicants to join S.V.C. Russian, Unit, etc. etc.

The efficiency of S. 2 will be maintained because D.S. Sansom will remain in immediate charge under D.S.I. Golder. Both of these officers have had several years' experience in the Crime Branch and Special Branch.

SHANGHAI MUNICIPAL POLICE.

PERMIT FOR MOVEMENT OF RICE

No...............................

Municipal Notification No. 4976 of July 7, 1938.

Permission is hereby granted to:

....

to remove from ....

....

to ....

.... **bags of** $\frac{\text{Chinese}}{\text{Saigon}}$ **rice by means of**

....

on ....

This Permit must be returned to Room 609 S. M. P. Headquarters
On ....
此[illegible]送交警務處六〇九號[illegible]

W. Duncan

Assistant Commissioner of Police, (Special Branch).

Date..........

公共租界警務處

運米許可證 第 號

工部局佈告第四九七六號（一九三八年七月七日）

茲給運米許可證准許

於 月 日用

搬運$\frac{\text{中國}}{\text{西貢}}$食米 袋

由

運至

幇辦警務處長

Suggestions for Curbing Activities of Soviet and Communist Agents.

1. Compel all foreign boarding-houses to take out licenses and supply lists of lodgers.
2. Compel hotels to supply lists similar to those furnished by the boarding-houses.
3. Increase vigilance in supervision of Chinese hotels and lodging-houses.
4. Comprehensive searches of these establishments should be organized frequently both by the officers of stations and the Search Parties which operate from Headquarters.
5. Arrange with shipping companies to give police full lists of all passengers arriving with particulars of their nationalities and the addresses where they intend to stay.

6

SHANGHAI MUNICIPAL POLICE.
S. B. REGISTRY
No. S. 6
3 1 8 33

Special Branch,
July 27, 1933.

Commissioner of Police.

Sir,

I wish to bring to your notice that 2 years and 3 months have elapsed since all Communist work was transferred to S.2. I attach herewith the report which I submitted on the subject at that time and it will be seen that the soundness of the arguments put forward in favour of the change has been demonstrated by many cases which occurred since then, notably in the Moulens case, which showed that Foreigners of various nationalities were working in close co-operation with the Chinese leaders of the Chinese Communist Party, the Communist Youth League case and the Military Committee case which also demonstrated the close co-operation which exists between Communists of Chinese nationality on the one side and Foreign and Asiatic Communists, other than Chinese, on the other. The various issues of the China Forum also help to show the very close co-operation which exists between Chinese and Foreign Communists.

Besides ensuring complete co-operation among the officers who deal with Chinese and Foreign Communists, the change has resulted in the creation of machinery for the detection of Communist activities which will be available irrespective of the attitude of the Chinese Authorities and improvements in the working of Communist cases and compilation of statistics which entitles the Special Branch to claim a high measure of efficiency in these respects.

I therefore recommend that the change be made permanent and shall, subject to your approval, issue orders regarding the duties of S.2 in accordance with a draft I have attached.

I suggest that this draft shows that the duties of S.2 are of a very comprehensive and important nature and I therefore recommend that the officer in charge of this work should hold the rank of Superintendent or at least Chief Inspector.

Officer i/c Special Branch.

Reg.
Please file.
Seen by C. P.

AUG 2 1923

Confidential

Special Branch,
April 23, 1931.

D. C. (Cr. & Sp. Br's),

It has come to my notice recently that the French Police are better equipped for obtaining information about Communists and Communist activities than the Police of the Settlement. The work there is entrusted to the 2nd Division of the Political Section which makes inquiries into all Communist activities, both Foreign and Chinese, and attends to examination of papers and documents obtained in searches on Communist premises or otherwise. The 2nd Division appears to be able to obtain from day to day through informers who are directly in touch with the Communists information regarding the main plans of the Communist Party. The report made daily by the 2nd Division under this heading would cover about three full size sheets of typewriting paper if closely written. The report contains items of special information and an analysis in precis form of important features of information contained in documents found in searches on Communist bases. Other duties of the 2nd Division comprise inquiries of a general nature about foreigners.

The advantages over us which the French Police possess at present in regard to Communist inquiries are undoubtedly mainly due to the larger sums of money which they spend on regular agents and casual informers. The system of having all Communist affairs, both Chinese and foreign, dealt with by the same members of its staff, however, gives them a great advantage. As this change could be adopted in our Special Branch without any additional expense, I recommend that it be effected forthwith and that the section of the staff of S.1 now engaged on inquiries, etc. re Chinese Communists be

transferred to S. 2 whose other duties regarding inquiries about Communist matters and foreigners generally correspond to those of the 2nd Division of the Political Section of the French Police.

I am making this recommendation after having given the matter a great deal of thought. Apart from the manner in which I have been influenced by my observations of the work of the 2nd Division of the Political Branch of the French Police, I have concluded that the change would lead to greater efficiency for the following reasons :-

1. The activities of Communists of Chinese and other Asiatic nationalities such as Koreans, Formosans, Annamites, Japanese and Malayans become more closely interlaced from month to month and the directing hand of foreigners either in close proximity or at a distance is discernible in almost all their activities.
2. As a consequence of the foregoing orientation of the movement tasks frequently have to be performed which requires the attention not only of officers who understand the Chinese language and Chinese Communist affairs, but also in the principal European and certain Asiatic languages other than Chinese.
3. If the officer in charge of S.1 follows the various ramifications of the Communist movement with all the attention which this subject deserves, he is almost certain to be obliged to neglect some of his multifarious other important duties. The officer in charge of S.2, who at present has no work involving continuous concentration, however, could easily do so. In view of the heavy responsibility on the officer dealing with Communist affairs, it is only fair that

the officer assigned to this work should be allowed to devote practically all his time to it. This is specially necessary at present in view of the danger to which the members of the public are exposed through being wrongly accused of being Communists in consequence of the hostility which the atrocities committed by "Reds" has aroused towards all Chinese of that cult and all persons accused of being in sympathy with them.

4. The necessity of having the officer in charge of S.1 free to devote all his time to military, naval, labour, political and general Chinese matters in view of the potential consequences of any attempt which the Chinese Government might make to give effect to its threat to abolish extraterritoriality and the popular agitation which might arise in Shanghai in connection with this or matters in which Chinese residents as a whole disapprove of the present policy of the Council, etc.etc.

The significance of the first argument is exemplified in the handbills in English, French, Japanese and Annamite languages addressed to members of the local defence forces. This propaganda appears to be the work of persons of the different nationalities named, but is distributed by Chinese whose methods,etc. indicate that they are acting on behalf of a common source.

As regards the second argument, I would like to say that the Special Branch has for many months been endeavouring to trace the source of "Red" propaganda in English which has been sent from Shanghai to various cities in other parts of Asia, Europe and America, but so far have not been able to establish whether it is the work of Chinese or foreigners.

The arguments of the past for centralizing labour and "Red" inquiries in one section have now largely if not entirely disappeared, as a consequence of the existence at present under Government guidance of a popular trade union movement with appropriate organizations.

W. Givens

Officer i/c Sp. Branch.

I have thought this for some time & agree this is a better arrangement. but the officer in charge must be one of S.B. Inspectors for the present.

D.C.

D. C. (C & S.B.)

Duties of Section No.2. Special Branch.S.M.P.

1. The 2nd Section of the Special Branch shall maintain surveillance over all Communists and Communist activities and shall submit either to the officer in charge of S.1 or the Officer i/c Special Branch early information of developments in the movement which are liable to result in street demonstrations, serious strikes, sabotage or other disorder.

2. The 2nd Section of the Special Branch shall further maintain surveillance over political, quasi-political, labour and popular religious movements among residents of Shanghai, other than Chinese and Indians, and shall submit either to the officer-in charge of S.1 or the Officer i/c Special Branch early information of developments in these movements which are likely to result in street demonstrations, attacks on individuals or institutions or general disorder.

3. Apart from submitting early information of impending trouble resulting from Communist activities, irrespective of the section of the population affected, and of all impending trouble among foreigners, other than Indians, the 2nd Section shall report from time to time on all Communists and general Communist activities and on political, quasi-political and religious movements among Foreigners other than Indians.

4. In order to ensure that the information and reports mentioned in the foregoing paragraphs will be reliable and comprehensive the 2nd Section of the Special Branch shall make special dispositions for obtaining details about

(a) Communists working on behalf of the 3rd International.

(b) Communists engaged on agitation among labourers and students.

(c) Movements among White and Red Russians.

(d) Movements of a political character among Japanese, Koreans and Formosans.

5. In order to ensure that all the information, to the collection of which reference is made, will be always readily available, the staff of S.2 shall keep lists and short biographies of (a) Foreigners engaged in promoting or helping Communist activities or engaged in political, quasi-political or religious movements likely to result in disorder or otherwise necessitate police interference and names and addresses of organizations promoted by them. (b) Chinese engaged in Communist activities and organizations maintained by them.

6. In order to ensure that the information in the lists of Communists and other agitators is complete and up to date, the 2nd Section of the Special Branch shall make inquiries at regular intervals at the Boarding-house Section, Passport Offices, Shipping Offices, etc.etc. and shall give special attention to the quick writing up of :

(a) Communist Arrest Book - this contains particulars of Communists arrested and the result of Court proceedings.

(b) Communist Suspect Book - this contains particulars of Communist suspects wanted on warrants or circular orders for arrest.

(c) Communist Agitators Cards. - These contain particulars of Chinese and foreigners actively engaged in Communist work and particulars of prosecutions brought against them.

(d) Communist Suspect Cards - these contain particulars of foreigners and Chinese whose activities afford good ground for suspicion that they are agents for the promotion of Communism.

(e) Communist Handbill Book - this contains specimens of handbills obtained by the Police.

(f) Key to Handbill Book - this contains references to the handbills recorded in the Handbill Book and shows the time and place of discovery, the source of purported emanation and character of contents of each handbill.

7. The records of Communist agitators and suspects should include the name, description, photograph and specimen of handwriting of each person mentioned as well as particulars of their relatives and names of persons and places through which they might be found.

8. In obtaining information about persons and places through which the whereabouts of Communists may be traced, the present system of watching the mail of "Red" convicts and movements of visitors to Red convicts should be developed as much as possible.

9. The records of Foreign suspects and agitators should be classified in accordance with their nationality, the particular line of Communist work in which they are engaged and the class of the population they endeavour to influence.

10. Records of Communist agitators known to operate among workers should be sub-classified according to (a) the district in which they work (b) the form of camouflage they adopt to hide their real work, i.e. whether they have positions as industrial operatives, hawkers, watchmen, school teachers, boyscout organizers, football coaches, etc.etc. (c) the class of workers whom they try to influence whether cotton mill workers, silk filature workers, tramway employees, water works operatives, electricity workers or students, ecte etc.

11. The Officer in charge of S.2 shall devote special attention to watching the activities of the section of the Communist Party known as the Military Committee and its efforts to undermine the loyalty of the various defence forces of the Settlement.

12. The Officer in charge of S.2 shall make himself familiar

with the duties of the other sections of the Special Branch and shall transmit to the officers in charge of these sections any information obtained by the members of his staff in the course of their inquiries which is likely to be helpful to these officers.

13. The staff of S.2 shall in accordance with the terms of Memo. No. 262 dated June 14, 1930, Police Order No. C. 2367 of November 18, 1930 and Memo by Commissioner of Police dated May 27, 1931, assist in investigating all cases of a Communist character.

14. The officer in charge of S.2 shall endorse all reports made by the members of his staff and pass them to the Officer in charge Special Branch, through the immediate subordinate of that officer.

(1

COPY

14.6.30.

MEMO. No. 262

From D.C. s (Divisions) and
(Crime & Special Branches).

In all arrests or searches in connection with political offences made at the request of the Special Branch, the district detective, who co-operated in the action taken will undertake the preparation of any Court case arising therefrom. It will be his duty to fill up Crime Diaries, etc., and to arrange to produce in Court when required all witnesses, documents etc., in connection with the case. The senior officer present will be held responsible for all executive action taken prior to arrival at the police station.

The senior member of the Special Branch present at the arrest or search will explain the foregoing procedure to the district detective concerned and will give such advice and assistance as will enable the latter to deal with the case in an efficient manner.

Political cases must be prepared and presented to Court in the same way as Criminal cases, and copies of all diaries and Court decisions must be forwarded direct to the O.C.
Special Branch without delay.

Although it will be the duty of the members of the Special Branch to render all possible assistance in the preparation of cases, members of the Branch will not attend Court except when necessary as witnesses in cases of exceptional difficulty or importance, or when executive action has been taken without the assistance of station detectives.

D.C.(Divisions).
D.C.(Crime & Special Branches)

(2

COPY

Police Order No. C. 2367 dated November 18, 1930.

Copies of all reports concerning the matters mentioned below will be forwarded to the Officer in charge of the Special Branch and should reach Headquarters at the same time as the Daily State.

(1) Arrest of persons on political or quasi political charges.

(2) Reports of Political demonstrations, strikes, agitation connected with labour and social unrest.

(3) Irregular arrests by Chinese Authorities.

(4) Disputes between Settlement and Chinese Authorities of any kind.

(5) Other matters of interest to Special Branch.

The reports should be as full and complete as possible and be accompanied by literature, handbills or posters whenever these are available.

When there is insufficient time to comply with the above order and to avoid unnecessary delay the Officer in charge of the Special Branch should be communicated with by telephone.

Detectives will seek and transmit information on the above mentioned matters at all times.

(3

COPY

Headquarters,
Shanghai Municipal Police
May 27, 1931.

Memo. to :-

Deputy Commissioner (Divisions)
Divisional Officers,
Divisional Detective Officers,
Officer i/c Police Stations.

With reference to Memo. 262 issued on June 14, 1930, under the joint signatures of the Deputy Commissioner (Divisions) and Deputy Commissioner (C. and S. Branches), the following additional instructions, having in view the closer co-operation of Station Detectives and the Special Branch, are notified for guidance.

When a communist or other political offender is arrested or when information is obtained by Station Staffs about important occurrences connected with labour, communist or political agitations the occurrence will be reported without delay to the Special Branch. Arrangements have been made whereby a member of the Special Branch will always be on duty outside ordinary office hours and the roster of officers on this duty will be supplied to Stations at the end of each month.

On receipt of a report of the above nature the Special Branch will send officers to the Station concerned to assist in the investigation and to render such other help as may be required. In the event of any doubt as to subsequent procedure the matter will be referred to the Divisional Officer or to the Officer i/c Special Branch.

The instructions contained in P.O.No.2367 and Memo. 262 referred to above are in no way modified by these instructions.

R.M. J. Martin.
Commissioner of Police.

(4

COPY

August 4, 1932.

(C. & S.B.) Office Notes

A.C. (Special Branch)

Ref. our conversation in regard to Special Branch investigation in certain cases crossing Crime Branch investigation will you instruct your duties that in all cases in which Crime Branch investigation is in hand and the assistance of the Special Branch is given, the Special Branch representative must keep the Crime Branch detective officer i/c investigations fully informed of his general line of enquiry before he takes action.

Combined investigations to date, with the exception of that discussed, have been most satisfactory and the information obtained by the Special Branch details of the greatest value, none the less it is of the utmost importance that where Crime investigation is in hand such investigation be given priority and that in each and every case of this nature, and without special instructions in each case, Special Branch do nothing without first informing the officer i/c Crime Branch investigation.

I am sure you will agree.

(Signed) K. M. Bourne

D. C. (Crime).

(5

COPY

Memo No. 467

Headquarters, Crime Branch,

October 15, 1932.

In cases arising out of raids or arrests, made in co-operation with members of the Special Branch, the Crime Branch officer who takes the case will warn Special Branch officers either at the time or by telephone if their presence is required in Court and will record his action in his first subsequent Crime Diary or Report forwarded.

In accordance with Memo D.C. (Divisions) and D.C. (Crime Branch) issued June 14, 1930, Special Branch officers will only be called to Court when absolutely necessary and under the circumstances outlined therein.

K. M. Bourne

Deputy Commissioner (Crime)

S. 1

For attention please.

Copy for file.

Special Branch, S.M.P.
August 2, 1933.

To All Sections of the Special Branch.
Reformulation of the Special Branch.
Duties of Section 2.

The following is issued in substitution for all circulars and orders bearing on the duties of Section No.2, Special Branch, which have been issued previously:

1. The 2nd Section of the Special Branch shall maintain surveillance over all Communists and Communist activities and shall submit either to the Officer in charge of S.B or the Officer i/c Special Branch early information of developments in the movement which are liable to result in street demonstrations, serious strikes, sabotage or other disorder.

2. The 2nd Section of the Special Branch shall further maintain surveillance over political, quasi-political, labour and popular religious movements among residents of Shanghai, other than Chinese and Indians, and shall submit either to the officer in charge of S.B or the Officer i/c Special Branch early information of developments in these movements which are likely to result in street demonstrations, attacks on individuals or institutions or general disorder.

3. Apart from submitting early information of impending trouble resulting from Communist activities, irrespective of the section of the population affected, and of all impending trouble among foreigners, other than Indians, the 2nd Section shall report from time to time on all Communist and general Communist activities and on political, quasi-political and religious movements among foreigners other than Indians.

4. In order to ensure that the information and reports mentioned in the foregoing paragraphs will be reliable and comprehensive the 2nd Section of the Special Branch shall make special dispositions for obtaining details about
   (a) Communists working on behalf of the 3rd International,
   (b) Communists engaged on agitation among labourers and students
   (c) Movements of a political character among Japanese, Koreans and Formosans.
   (d) Movements among "White" and "Red" Russians.

5. In order to ensure that all the information, to the collection of which reference is made, will be always readily available, the staff of the 2nd Section shall keep lists and short biographies of (a) Foreigners engaged in promoting or helping Communist activities or engaged in political, quasi-political or religious movements likely to result in disorder or otherwise necessitate police interference and names and addresses of organisations promoted by them, (b) Chinese engaged in Communist activities and organisations maintained by them.

6. In order to ensure that the information in the lists of Communists and other agitators is complete and up to date, the 2nd Section of the Special Branch shall make inquiries at regular intervals at the Boarding-house Section, Passport Offices, Shipping Offices, etc. etc. and shall give special attention to the writing up of :-
   (a) <u>Communist Arrest Book</u> - this contains particulars of Communists arrested and the result of Court proceedings.
   (b) <u>Communist Suspect Book</u> - this contains particulars of Communist suspects wanted on warrants or circular orders for arrest.
   (c) <u>Communist Agitators Cards</u> - these contain particulars of Chinese and foreigners actively engaged in Communist work and particulars of prosecutions brought against them.

(d) [redacted] - these contain particulars of foreigners and Chinese whose activities afford good ground for suspicion that they are agents for the promotion of Communism.

(e) [redacted] - this contains specimens of handbills obtained by the Police.

(f) [redacted] - this contains references to the handbills recorded in the Handbill Book and shows the time and place of discovery, the source of purported emanation and character of contents of each handbill.

7. The records of Communist agitators and suspects should include the name, description, photograph and specimen of handwriting of each person mentioned as well as particulars of their relatives and names of persons and places through which they might be found.

8. In obtaining information about persons and places through which the whereabouts of Communists may be traced, the present system of watching the mail of "Red" convicts and movements of visitors to Red convicts should be developed as much as possible.

9. The records of Foreign suspects and agitators should be classified in accordance with their nationality, the particular line of Communist work in which they are engaged and the class of the population they endeavour to influence.

10. Records of Communist agitators known to operate among workers should be sub-classified according to :

(a) the district in which they work.

(b) the form of camouflage they adopt to hide their real work, i.e. whether they have positions as industrial operatives, hawkers, waiters, street hawkers, bayonet examiners, football coaches, etc.etc.

(c) the class of workers whom they try to influence whether cotton mill workers, silk filature workers, tramway employees, water works operatives, electricity workers or students, etc. etc.

11. The Officer in charge of S.2 shall devote special attention to watching the activities of the section of the Communist Party known as the Military Committee and its efforts to undermine the loyalty of the various defence forces of the Settlement.

12. The Officer in charge of S.2 shall make himself familiar with the duties of the other sections of the Special Branch and shall transmit to the officers in charge of those sections any information obtained by the members of his staff in the course of their inquiries which is likely to be helpful to those officers.

13. The staff of S. 2 shall in accordance with the terms of Memo. No.862 dated June 14, 1930, Police Order No.6. 2907 of November 18, 1930 and Memo. by Commissioner of Police dated May 27, 1931, assist in investigating all cases of a Communist character.

14. The officer in charge of S.2 shall endorse all reports made by the members of his staff and pass them to the officer in charge of Special Branch through the immediate subordinate of that officer.

T. H. Evans

Officer i/c Special Branch.

(6) ✓

SHANGHAI MUNICIPAL POLICE.

SHANGHAI MUNICIPAL POLICE
C. & S. B. REGISTRY
File No. N. D 8/6

REPORT

Section S. S.B. Registry, 33
Date May 3, 1933.

Subject (in full) Registry work performed by Section 2, S.B.

Made by and Forwarded by D. I. Ross

With reference to the memo of the Officer i/c Special Branch of April 28, 1933, on the subject of registry work performed by Section 2, hereunder is a list containing particulars of the work in questions:-

(1) "Arrest Book" containing particulars of communists arrested and result of court proceedings.

(2) "Suspect Book" containing particulars of communist suspects wanted on circular orders.

(3) "Bolshevik Book" containing antecedents of certain well known Chinese communists.

(4) "Cards" containing particulars of Chinese and foreign communists arrested, and the result of court proceedings.

(5) "Cards" containing particulars of Chinese and foreign communist suspects as well as Chinese labour agitators coming to the knowledge of this office.

(6) "Handbill Book, A" containing specimen copies obtained from various sources by the Municipal Police.

(7) "Handbill Book, B" containing particulars and/or other references relating to the handbills shown in Book A.

(8) Filing of French Intelligence Reports.

(9) "Cards" containing particulars of the following:-

(a) Foreign suspects mentioned in French Intelligence Reports.

(b) Foreigners reported to be Agents of the 3rd International

(c) Soviet Agents.

D.I.

MAY 3 1933

Officer i/c S.B.

May 3, 1933.

Registry work performed by Section 2, S.B.

With reference to the memo of the Officer i/c Special Branch of April 28, 1933, on the subject of registry work performed by Section 2, hereunder is a list containing particulars of the work in question:-

(1) "Arrest Book" containing particulars of communists arrested and result of court proceedings.

(2) "Warrant Book" containing particulars of communist suspects wanted on circular orders.

(3) "Bolshevik Book" containing antecedents of certain well known Chinese communists.

(4) "Cards" containing particulars of Chinese and foreign communists arrested, and the result of court proceedings.

(5) "Cards" containing particulars of Chinese and foreign communist suspects as well as Chinese labour agitators coming to the knowledge of this office.

(6) "Handbill Book A" containing specimen copies obtained from various sources by the Municipal Police.

(7) "Handbill Book B" containing particulars and or other references relating to the handbills shown in Book A.

(8) Filing of French Intelligence Reports.

(9) "Cards" containing particulars of the following:-

(a) Foreign suspects mentioned in French Intelligence reports.

(b) Foreigners reported to be Agents of the 3rd International.

(c) Soviet Agents.

Special Branch

January 10, 1933.

S.B

Pending the issuance of more comprehensive instructions, please note that the following are duties undertaken by S.B.:-

1. To keep statistics which will include the name, description, photograph, specimen of handwriting and antecedents of all persons irrespective of nationality suspected of being agents of III International or active sympathisers with the aims of that body.
2. To keep a list in alphabetical or other suitable order of these names and classify them in the case of foreigners (including non-Chinese Asiatics) in accordance with nationality and in the case of Chinese in accordance with the caracter of the work on which they are engaged and the class of people among whom they operate.
3. Communist agents known to operate among workers should be sub-classified according to (a) the district in which they work (b) the form of camouflage they adopt to hide their real work i.e. whether they have positions as co-workers, hawkers, school teachers, boyscout organizers, football coaches, etc. etc. (c) the class of workers among whom they operate whether (1) cotton mill workers (2) silk filature workers (3) tramway employees (4) telephone operators (5) Water Works men (6) hands of S.P.C. Co. (7) Police (8) Military , etc. (d) whether they are in gaol or at large.
4. To keep a list of organisations which are known to be under Communist influence.

June 30, 1930.

SPECIAL BRANCH REORGANIZATION CIRCULAR NO.2

DUTIES OF SPECIAL BRANCH No. 2

The principal duty of Special Branch No. 2 is to obtain, as far as possible, information of impending trouble among foreigners, other than Indians, in the Settlement or adjoining districts and in the event of actual trouble, to keep in close touch with members of the public and collect timely information of movements likely to affect law and order.

The duties of S.2 will include watching and reporting on all political, quasi-political and popular religious movements among the non-Chinese population of Shanghai - with the exception of Indians - and the watching and reporting on the activities of political associations and labour organizations formed by foreigners.

The officer in charge of S. 2 should consult frequently with the officer in charge of S. I in order to secure co-ordination of the work of both these Sections. Although the specific responsibilities of S. 2 are confined to foreigners, the members of the staff of this section should seek and report to the officer in charge of the Section concerned or Officer i/c Special Branch information of interest regarding the Indians and Chinese in Shanghai, the undesirable movements amongst whom are frequently inspired or aided by foreigners. To ensure that the members of S. 2 will be able to render effective co-operation in this way they should keep in touch with happenings among Chinese and Indians by reading the monthly and other reports of general interest of S. I and S. 4.

Other duties of the Special Branch No. 2 will include:

I. To conduct specific investigations and inquiries with which the Section is entrusted.

2. To make investigations regarding the character of Russians applicants for firearm licences and Russian applicants for employment as bodyguards and watchmen.

3. To keep a list of all persons of foreign nationality engaged in agitation in this part of the world with particulars of the description, antecedents and the special character of the activities on which each person is employed. Photographs of these political undesirables should be attached to this list when available.

4. To keep a list of all foreign political and labour organizations with particulars of the addresses where they are situated, the objects for which they have been established, etc.

5. To collect information about the arrival, departure, change of address, etc, of emissaries of the III International, Bolshevick agents and other political undesirables.

6. To render all possible assistance in cases involving the prosecution of foreigners or search of foreign premises in connection with offences of a political nature and to initiate action in cases of this character when evidence is available.

7. To make inquiries from time to time on behalf of Consulates re foreign applicants for passports and passport visas, etc.

The foreign undesirables over whom S. 2 should maintain surveillance will include all Europeans and Americans and natives of Japan, Formosa, Chosen(Korea), the Philippines and Indonesia.

Officer i/c Special Branch.

Memorandum.

POLICE FORCE.
MUNICIPAL COUNCIL.

Shanghai, April 28 1933.

To S2.

Please submit early a detailed account of all registry work, archives keeping and indexing of lists of hundreds Communist agitators, and particulars of people charged kept in S2.

W.G.

MUNICIPAL
S. B. REGIS

Special Branch,

January 10,1933.

S.2

Pending the issuance of more comprehensive instructions, please note that the following are duties undertaken by S.2 :-

1. To keep statistics which will include name, description, photograph, specimen of handwriting and antecedents of all persons irrespective of nationality suspected of being agents of III International or active sympathizers with the aims of that body.
2. To keep a list in alphabetical or other suitable order of these names and classify them in the case of foreigners (including non-Chinese Asiatics) in accordance with nationality and in the case of Chinese in accordance with the character of the work on which they are employed and the class of people among whom they operate.
3. Communist agents known to operate among workers should be sub-classified according to (a) the district in which they work (b) the form of camouflage they adopt to hide their real work i.e. whether they have positions as co-workers, hawkers, school teachers, boyscout organizers, football coaches, etc.etc .(c) the class of workers from whom they operate whether (1) cotton mill workers (2) silk filature workers (3) tram car employees (4) telephone operators (5) boat workers men (6) hands of B.A.T. Co. (7) police (8) Military, etc. (d) whether they are in gaol or at large.
4. To keep a list of organizations which are known to be under Communist influence.

J.W.Givens

OFFICER I/C SP. BR.

Memorandum No. 12.

POLICE FORCE,
MUNICIPAL COUNCIL.

Shanghai, 19: 12: 1930.

To S2.

Please instructions should be perused and initialled by all foreign members of the staff of S2 and returned to me early.

JPG.
19: 12: 30.

P.S. Please remember to show them to the new Japanese detectives.

JPG.

Memorandum.

POLICE FORCE,
MUNICIPAL COUNCIL.

Shanghai, 193

To

Noted. WKSO 12/30.

G.P. 21.12.30.

M.L. 21-12-30.

J Tch 22-12-30

W.M. 22-12-30.

SHANGHAI MUNICIPAL POLICE.

C.I.D. HEADQUARTERS.

POLITICAL BRANCH.

Shanghai, June 20, 1930

To Reg,

For distribution please.

Lee
21

[illegible] 8118. CONFIDENTIAL

SHANGHAI MUNICIPAL POLICE
C. I. D. REGISTRY
No. I. O. D. 8/6.
Date 20 - 6 - 30.

Special Branch Reorganisation [illegible]

Duties of Special Branch No. 2.

The principal duty of Special Branch No. 2 is to obtain, as far as possible, information of impending trouble among foreigners, other than Indians, in the Settlement or adjoining districts and in the event of actual trouble, to keep in close touch with members of the public and collect timely information of movements likely to affect law and order.

The duties of S. 2 will include watching and reporting on all political, semi-political and popular religious movements among the non-Chinese population of Shanghai - with the exception of Indians - and the watching and reporting on the activities of political associations and labour organisations formed by foreigners.

The officer in charge of S. 2 should consult frequently with the officer in charge of S. 1 in order to ensure co-ordination of the work of both these sections. Although the specific responsibilities of S. 2 are confined to foreigners, the members of the staff of this section should seek and report to the officer in charge of the section concerned or Officer i/c Special Branch information of interest regarding the Indians and Chinese in Shanghai, the undesirable movements amongst whom are frequently inspired or aided by foreigners. To ensure that the members of S. 2 will be able to render effective co-operation in this way they should keep in touch with happenings among Chinese and Indians by reading the monthly and other reports of general interest of S. 1 and S. 4.

Other duties of the Special Branch No. 2 will include :

a. To conduct special investigations and inquiries with which the section is [illegible].

b. To [illegible]

3. To keep a list of all persons of foreign nationality engaged in agitation in this part of the world with particulars of the description, antecedents and the special character of the activities on which each person is employed. Photographs of these political undesirables should be attached to this list when available.

4. To keep a list of all foreign political and labour organisations with particulars of the addresses where they are situated, the objects for which they have been established, etc.

5. To collect information about the arrival, departure, change of address, etc. of emissaries of the III International, Bolshevik agents and other political undesirables.

6. To render all possible assistance in cases involving the prosecution of foreigners or search of foreign premises in connection with offences of a political nature and to initiate action in cases of this character when evidence is available.

7. To make inquiries from time to time on behalf of Consulates re foreign applicants for passports and passport visas, etc.

The foreign undesirables over whom S. 2 should maintain surveillance will include all Europeans and Americans, and natives of Japan, Formosa, Chosen (Korea), the Philippines and Indonesia.

W. Friend

Officer i/c Special Branch.

FOREIGN SECTION

SHANGHAI
C. & S.
File No. D. 8.
Vol. S. B. D.
Date 28 - 1 - 29

(C.I.D.) Office Notes

January 25, 1929

A/D.C.I.

With reference to the attached memo of January 25, 1929 the staff of the Foreign Sectior is 11 Foreigners, 1 J.D.S. 1 C.D.C. and 1 Japanese agent and their respective dutdes are as follows:-

D.I. Robertson.	Supervision of the staff of the Foreign Section, scrutinization of all reports and translations forwarded from the Foreign Section: redrafting of all Russian reports forwarded. Investigation of general and confidential matters sent for inquiries on all matters other than Chinese. Supervision of work in connection with foreign boarding houses and the Foreign Boarding House Registry.
D.S. Duncan.	Investigation of general and confidential reports sent for inquiries on all matters other than Chinese.
D.S. Ovsiannikoff.	Investigation of general and confidential matters, principally Russian, sent for inquiries. Observation of the movements of all Russian political agents and agitators and the recording of such movements in reports forwarded to the D.C.I. Inquiries regarding the status of Russian applicants for positions as bodyguards.
P.C.S. Makhlaevsky.	The same duties as D.S. Ovsiannikoff.
Cler. Asst. J.A. Cook.	Scrutinization of all Russian daily newspapers and periodicals, published locally as well as those received from Vladivostock and Moscow and correcting of translations made from the two latter papers by Tempory Constable Braikovsky. Inquiries into matters concerning German citizens and into matters concerning the legal and illegal importation of arms and ammunition into China.
D.S. Kim.	The cutting out and filing in the Newspaper Registry of all matters of interest appearing in the local and other foreign newspapers received in the Foreign Section. Collection of weekly guest lists from Japanese boarding houses. Translation of Japanese reports re[illegible] tion of various Japanese and Kor[illegible] documents. Also inquiries con[illegible]

File No.....

(C.I.D.) Office Notes

	ing Koreans revolutionaries and reactionaries.
C.D.C. No 155 Pan Tsoong Ngoh.	General investigation where where Chinese inquiries are necessary in connection with foreign matters under inquiries. Assists in the work of the office generally such as procuring files and the tak- of reports from this office to the office of the A.C.(Pol)
P.C.S. Pryde) P.C.S. Makaroff) P/P.C.S. Suhoff) Temp.Con. A.D.White) " " Kedvedeff)	These five officers are responsible for the general supervision of 201 foreign boarding house,22 hotels, 37 taverns and 47 restaurants,the number of which is daily increasing. They also collect weekly from each boarding house a list containing names and all particulars of guests residing therein. Since the inauguration of this work 65 boarding houses and 6 cafes or bars have been found operating without licences,and more are being discovered daily,while 3 persons have been summoned for conducting unlicensed premises. In addition, through thier efforts a Boarding House Registry containing approximately 2,000. records of foreigners including Japanese has been established.
Temp. Con. Braikovsky.	Translation and typing of certain articles contained in the Russian newspapers received from Vladivostock and Moscow and keeping of the Foreign Boarding House Registry.

In addition to these duties the staff of the Foreign Section are occasionally called upon to undertake duties in connection with the observation of foreign pick-pockets in local theatres etc., They also visit incoming ships for the detection of foreign criminal and political suspects arriving.

Japanese Agent.	Collects information of a confidential nature regarding Japanese matters and is the only agent employed by the Foreign Section.

Although the number of officers employed actually in the political side of the Foreign Section looks large in reality there is only an increase of two,these being. P.C.S.Makhlaevsky who was engaged to compete with additional Russian inquiries received on the arrival of the North China Command and C.D.C.

File No.

(C.I.D.) Office Notes 3.

Pan Tsoong Ngoh who was engaged to save the expenses of an agent and for other inquiries in connection with Chinese arising out of foreign investigations. The other officers are accounted for in the following manner:-

Inquiries re Indians have been made by Foreign Section since 1925

D.I.Robertson performs the duties formerly carried out by ex-C.D.I.Sullivan (the Indian Section being an entirely new in noviation) in the Intelligence Office. D.S.Duncan performs the those duties formerly carried out by D.I.Robertson in the Intelligence office. D.S.Ovsiannikoff was transferred to the Intelligence Office to replace P.C.S.Kedrolimansky, while Clerical Assistant Cook and D.S.Kim were attached to the Intelligence Office before the Foreign Section was established and are still engaged on the same work except that J.D.S.Kim now performs the additional duty of collecting weekly guests lists from Japanese boarding houses.

The number of officers employed in foreign boarding house work was decided upon at a conference attended by the D.C.I. the A/D.C.I. Supt. Kay, Supt. Gilbert A/Supt Yorke and D.I.Robertson in the D.C.I.'s office when it was agreed that the present staff was the minimum which could be expected to carry out the work alloted to them efficiently.

H.Robertson
D.I.

28:1:29

Memorandum.

POLICE FORCE,
MUNICIPAL COUNCIL.

Shanghai, 7 : 1 : 1931.

To. Key.

Please file carefully with the original copy.

JHL

Memorandum.

POLICE FORCE,
MUNICIPAL COUNCIL.

Shanghai, 10 : 12 : 1930.

To Supt. Robertson.

(S1 and S2).

Please note and return to me.

J.W.S.

Noted. At the moment we have no officer remonstrating on remanets alone

J.B. Noted 10/12/30

Lieut. O/C (S.B.) 10/12.